

## Message Text

SECRET

PAGE 01 STATE 041706

60

ORIGIN SS-10

INFO OCT-01 ISO-00 /011 R

66611

DRAFTED BY: D/LOS:OESKIN:LCW

APPROVED BY: D/LOS:OESKIN

EA/IMS:JDION (SUBS)

S/S-O:P. JOHNSON

----- 027767

P 242252Z FEB 75

FM SECSTATE WASHDC

TO AMEMBASSY QUITO PRIORITY

S E C R E T STATE 041706

EXDIS

FOR JOHN NORTON MOORE

FOLLOWING REPEAT JAKARTA 2212 ACTION SECSTATE INFO  
NASSAU MANILA TOKYO 22 FEBRUARY.

QUOTE

S E C R E T JAKAKTA 2212

EXDIS

E.O. 11652: XGDS4

TAGS: PLOS ID

SUBJECT: US-INDONESIAN LOS CONSULTATIONS

REF: (A) STATE 065735; (B) JAKARTA 2109

1. I MET WITH MARSHAL SOEDARMONO FEBRUARY 22 (REFTELS)  
AND CONVEYED TO HIM SUBSTANCE PARA 4 REF A, STRESSING  
THAT, BASED ON RECENT TALKS WITH OTHER MARITIME POWERS,  
WE ARE OPTIMISTIC AGREEMENT CAN BE REACHED ON ACCEPTANCE  
OF ARCHIPELAGO PRINCIPLE BY SUCH POWERS IN LINKAGE WITH  
SECRET

SECRET

PAGE 02 STATE 041706

UNIMPEDED STRAITS AND ARCHIPELAGIC TRANSIT. I

SAID WE BELIEVE IT MOST IMPORTANT US AND INDONESIA REACH AGREEMENT PRIOR TO GENEVA CONFERENCE, THAT SUCH AGREEMENT MORE LIKELY TO BE REACHED IN BILATERAL TALKS THAN BY EXCHANGE OF PAPERS ONLY, AND THT WE WOULD HOPE SOEDARMONO COULD VISIT WASHINGTON IN NEAR FUTURE.

2. SOEDARMONO, AFTER DESCRIBING RECENT BILATERAL WITH USSR TEAM (SEPT 79) STATED HE OPTIMISTIC THAT AGREEMENT CAN BE REACHED, AND THAT HE HOLDING MEETING WITH MOCHTAR FEBRUARY 26 TO FINALIZE GOI POSITION AFTER WHICH HE WOULD CONTACT US (HE MADE IT CLEAR HE WOULD PREFER WE NOT DISCUSS MATTER WITH MOCHTAR IN INTERIM). SOEDARMONO SAID THAT, INSTEAD OF TWO-PART PACKAGE WHEREIN MARITIME POWERS WOULD ACCEPT ARCHIPELAGO PRINCIPLE IN RETURN FOR FREEDOM OF ARCHIPELAGIC AND STRAITS TRANSIT, GOI NOW THINKING OF "LARGER PACKAGE" WHICH WOULD INCLUDE A) ARCHIPELAGO PRINCIPLE, B) ARCHIPELAGIC AND STRAITS TRANSIT (INCLUDING OVERFLIGHT), C) TERRITORIAL SEA, D) ECONOMIC ZONE, PLUS PERHAPS ONE OR TWO OTHER MAJOR TOPICS. SOEDARMONO IMPLIED THAT BY PUTTING TOGETHER A PACKAGE WHICH MARITIME AND ARCHIPELAGIC STATES COULD ACCEPT IN TOTAL IT WOULD BE POLITICALLY EASIER FOR INDONESIA TO MAKE THE CONCESSIONS NEEDED FOR AGREEMENT WITH MARITIME POWERS. HE DESCRIBED "MAJOR TOPICS" AS THOSE REQUIRING AGREEMENT OF LARGE NUMBER OF NATIONS. OTHER ISSUES, HE SAID, COULD BE RESOLVED IN SMALLER GROUPINGS.

3. SOEDARMONO NOTED THAT SINCE "INNOCENT PASSAGE" UNACCEPTABLE TO MARITIME POWERS, AND "FREE PASSAGE" OR "UNIMPEDED PASSAGE" UNACCEPTABLE TO INDONESIA, GOI THINKING OF TERMS SUCH AS "STRAITS PASSAGE", "ARCHIPELAGIC PASSAGE" AND TERRITORIAL PASSAGE" (LATER IN CONVERSATION HE ALSO USED "TRANSIT PASSAGE"). I NOTED WE HAD QUERIED WASHINGTON AS TO WHETHER UK PROPOSAL FOR "TRANSIT PASSAGE" ACCEPTABLE TO US AS IT STANDS, OR AS BASIS FOR NEGOTIATIONS. IN RESPONSE QUESTION SOEDARMONO SAID INDONESIAN PROPOSAL WOULD INCLUDE PRECISE DEFINITION OF ARCHIPELAGO AND TRANSIT (INCLUDING OVERFLIGHT) RIGHTS. HE SEEMED OPTIMISTIC THESE DEFINITIONS WOULD MEET

SECRET

SECRET

PAGE 03 STATE 041706

OUR NEEDS. HE DID NOT REACT TO REFERENCE TO UK DRAFT. SOEDARMONO SAID THAT INDONESIAN CONCEPTS WOULD BE REDUCED TO WRITING AND WE WOULD RECEIVE THESE FOLLOWING FEBRUARY 26 MEETING. HE ACKNOWLEDGED THAT MEETING WITH GOI SIDE PRIOR GENEVA OPENING DESIRABLE EITHER IN US OR IN GENEVA.

5. SOEDARMONO STATED THAT HE DOES NOT PLAN TO ACCOM-

PANY MOCHTAR TO OPENING OF GENEVA CONFERENCE (IT NOT  
CKEAR WHETHER HE MIGHT PARTICIPATE LATER ON AS HE  
DID AT CARACAS) ADDING THAT MOCHTAR WOULD BE WORKING  
FROM BRIEFING PAPERS SOEDARMONO PREPARING.

6. COMMENT AND ACTION REQUESTED: BELIEVE SOEDARMONO  
HAS GIVEN US ANSWERS TO PARAS 2 AND 3, REFTEL (A).  
HE APPEARED GENUINELY OPTIMISTIC AT THAT INTRA-GOI AGREEMENT WILL  
BE REACHED ON PROPOSALS WHICH WE AND OTHER MARITIME NATIONS CAN  
ACCEPT. HE DID NOT GO INTO SUBSTANCE OF OTHER MAJOR  
ITEMS TO BE INCLUDED IN LARGER PACKAGE, AND HOPEFULLY  
THESE WILL NOT ADD PROBLEMS WHICH WILL CONFUSE ISSUE.  
SOEDARMONO OBVIOUSLY INTENDS CARRY BALL AT LEAST  
THROUGH FEBRUARY 26 MEETING AND I BELIEVE WE HAVE DONE  
ALL WE CAN FOR MOMENT TO ENCOURAGE BILATERAL CONSUL-  
TATION PRIOR TO GENEVA OR TO HELP OVERCOME DIFFERENCES  
BETWEEN SOEDARMONO AND MOCHTAR. WOULD APPRECIATE  
KNOWING PRIOR FEB 26 MOORE'S PRE-GENEVA SCHEDULE SO  
THAT WE CAN MOVE QUICKLY WITH SOEDARMONO WHEN HE CALLS  
US. NEWSOM UNQUOTE KISSINGER

SECRET

NNN

## Message Attributes

**Automatic Decaptioning:** Z  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** LAW OF THE SEA, MEETING AGENDA, MEETINGS, ARCHIPELAGOS, FOREIGN POLICY POSITION  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 24 FEB 1975  
**Decaption Date:** 28 MAY 2004  
**Decaption Note:** 25 YEAR REVIEW  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** CunninFX  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1975STATE041706  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** D/LOS:OEESKIN:LCW  
**Enclosure:** n/a  
**Executive Order:** X4  
**Errors:** N/A  
**Film Number:** D750065-0416  
**From:** STATE  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1975/newtext/t19750217/aaaaapfa.tel  
**Line Count:** 135  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Office:** ORIGIN SS  
**Original Classification:** SECRET  
**Original Handling Restrictions:** EXDIS  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 3  
**Previous Channel Indicators:** n/a  
**Previous Classification:** SECRET  
**Previous Handling Restrictions:** EXDIS  
**Reference:** 75 STATE 065735, 75 JAKARTA 2109  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** CunninFX  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 25 JUN 2003  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <25 JUN 2003 by KelleyW0>; APPROVED <14 NOV 2003 by CunninFX>  
**Review Markings:**

Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
05 JUL 2006

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** US-INDONESIAN LOS CONSULTATIONS  
**TAGS:** PLOS, ID, US, (SOEDARMONO, MARSHAL)  
**To:** QUITO  
**Type:** TE  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006